

# **Planning Proposal**

Amendments to ELEP 2012 to insert flood mapping derived from adopted Floodplain Risk Management Plans and Flood Studies and recently updated flood risk modelling, rezone certain lands, amend clause 6.5 and amend the Minimum Lot Size, Height of Buildings and Wetlands Maps.

Amendment No. 14

## **INTRODUCTION**

#### Background

Eurobodalla Local Environmental Plan 2012 (ELEP) was notified on 20 July 2012. Since then there have been ten (10) amendments for various reasons. Three other amendments are currently in progress.

This planning proposal relates to the inclusion of flood mapping in the ELEP 2012. Amendments to ELEP 2012 are as follows:

- amend local provision 6.5 Flood Planning to generally reflect the current model clause issued by the Department of Planning and Environment
- include mapping to identify the Flood Planning Area for Moruya, Narooma, Dalmeny, Tomakin, Broulee, Mogo and Mossy Point
- rezone certain E2 zoned land to an appropriate zone within the mapped flood planning area.
- amend the minimum lot size map in relation to certain land in Moruya and Moruya Heads
- amend the maximum height of buildings map in relation to certain land at Moruya
- amend the Wetlands, Riparian Lands and Watercourses Map in relation to certain land at Moruya Head.

#### **Delegation of Plan Making Function to Council**

Council intends to request an authorization to exercise delegation to all matters addressed in this Planning Proposal. Responses to the relevant matters in the 'Evaluation Criteria for the issuing of Authorisation' are provided in Attachment A of this report.

## **PART 1: OBJECTIVES or INTENDED OUTCOMES**

The intended outcome of this planning proposal is to include mapping from recently adopted and updated flood studies that reflect the existing flood risk and the potential future impacts from climate change.

## **PART 2: EXPLANATION of PROVISIONS**

The planning proposal contains the following provisions:

- 1. Amend Clause 6.5 to generally reflect the current model clause (see Appendix 1)
- 2. Amend Land Zoning Map to remove E2 Zone where it was applied to represent a flood risk and where appropriate environmental merit has not otherwise been met. Lands affected are proposed to be rezoned to an appropriate alternative zone.
- 3. Include mapping to identify the flood planning area in accordance with recently prepared Flood Studies. See Appendices 2 to 4 for proposed flood maps.
- 4. Amend the minimum lot size map in relation to certain land in Moruya and Moruya Heads.
- 5. Amend the maximum height of buildings map in relation to certain land at Moruya.
- 6. Amend the Wetlands, Riparian Lands and Watercourses Map to remove the wetland designation from private land and public road at Moruya Heads.

## **PART 3: JUSTIFICATION**

## Section A – NEED for the PLANNING PROPOSAL

#### 1. Is the planning proposal a result of any strategic study or report?

The following flood studies prepared in accordance with the NSW Floodplain Development Manual 2005 have informed this proposal:

- Moruya River Floodplain Management Plan 2004
- Moruya Flooding Climate Change Assessment 2011
- Flood Prone Access to Moruya Hospital: Flood Assessment and Murray Street Crossing Upgrade Concept Design 2014
- Wagonga Inlet, Kianga and Dalmeny Flood Study 2016
- Broulee, Tomakin, Mossy Point and Mogo Flood Study 2017.

## 2. Is the planning proposal the best means of achieving the objectives or intended outcomes, or is there a better way?

The planning proposal will align the ELEP 2012 with other local councils that provide flood planning area maps as an overlay in the LEP. There is no alternative means of achieving the intended outcome.

## Section B – RELATIONSHIP to STRATEGIC PLANNING FRAMEWORK

## **3.** Is the planning proposal consistent with the objectives and actions of the applicable regional, sub-regional or district plan or strategy (including any exhibited draft plans or strategies)?

The South Coast Regional Strategy states that local environmental plans will include provisions that recognise natural hazards, including sea level rise and are consistent with the Floodplain Development Manual to minimise the risk from flooding. The planning proposal ensures that the flood planning area is identified and the appropriate provisions are applied through Clause 6.5 of ELEP 2012. The planning proposal is therefore considered to be consistent with the South Coast Regional Strategy.

#### 4. Is the planning proposal consistent with the Council's local strategy or other local strategic plan

The planning proposal meets the objectives, actions and directions of the following local strategies and plans:

- Eurobodalla Settlement Strategy 2006 2031, Environmental Protection (pp47 55)
- Moruya Structure Plan, Natural Hazards Directions (p102)
- Community Strategic Plan, Respond to our changing environment and build resilience to natural hazards (3.1, p20).

## 5. Is the planning proposal consistent with applicable state environmental planning policies?

Table 1: Consistency with State Environmental Planning Policies
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State Environmental Planning Policies and	Relevance to	Consistency of Planning
Aims/Objectives	Planning Proposal	Proposal
SEPP14 Coastal Wetlands	Relevant – The	Consistent
To ensure that coastal wetlands are preserved	planning proposal	With the exception of the
and protected.	relates to land that	correction of a mapping
	contains SEPP 14	anomaly on certain land at
	wetlands.	Moruya Heads, the planning
		proposal does not propose
		to rezone any lands
		identified by the existing
		SEPP14 Wetland mapping or
		areas mapped as proposed
		Coastal Management Area 1
		– coastal wetlands as
		exhibited with the draft
		Coastal Management SEPP
CEDD74 Constal Dustantian	Relevant - The	2016.
SEPP71 Coastal Protection		Consistent
To further implement the NSW Government's	planning proposal applies to land in	The planning proposal does not facilitate development
coastal policy.	the coastal zone.	that would have detrimental
	the coastal zone.	impacts on the coastal zone.
		While some land is proposed
		to be rezoned from E2 to R2
		or R5, the same land will be
		subject to the new Flood
		Map and the amended
		clause 6.5.
SEPP Rural Lands 2008	Relevant – The	Consistent
To facilitate the orderly and economic use and	planning proposal	The planning proposal is
development of rural lands for rural and related	applies to some	consistent with the rural
purposes through the application of rural	rural land and	planning principles
planning principles and rural subdivision	other land used for	contained in the SEPP.
principles.	agricultural	
	purposes.	

## 6. Is the planning proposal consistent with applicable Ministerial Directions (s.117 directions)?

**Table 2: Consistency with Ministerial Directions** 

Ministerial Direction	Relevance to Planning Proposal	Consistency of Planning Proposal
<b>1.2 Rural Zones</b> To protect the agricultural production value of rural land	Relevant	<b>Consistent</b> The planning proposal does not facilitate an increase in permissible density of land in existing or proposed rural zones. The planning proposal is therefore considered to be consistent with this Direction.
<ul> <li><b>1.5 Rural Lands</b></li> <li>(a) protect the agricultural production value of rural land,</li> <li>(b) facilitate the orderly and economic development of rural lands for rural and related purposes.</li> </ul>	Relevant	<b>Consistent</b> The planning proposal does not facilitate an increase in permissible density of land in existing or proposed rural zones. The planning proposal is therefore considered to be consistent with this Direction.
<b>2.1 Environmental Protection Zones</b> To protect and conserve environmentally sensitive areas.	Relevant	<b>Consistent.</b> The planning proposal does not propose to rezone environmentally sensitive areas. Land currently zoned E2 that is proposed to be rezoned to another zone is flood prone land that does not have any other environmentally sensitive attributes. The planning proposal is therefore considered to be consistent with this Direction.
<b>3.1 Residential Zones</b> To encourage a variety and choice of housing types, to make efficient use of existing infrastructure and services and to minimise the impact of residential development on the environment and resource lands.	Relevant	<b>Consistent.</b> The planning proposal potentially provides for some additional dwellings in residential areas where the flood hazard is low. Any proposed development will be subject a merit assessment having regard to the new Flood Map and the amended clause 6.5.
<b>3.4 Integrating Land Use and Transport</b> To ensure that urban development improves access to housing, jobs and services, increases transport choice, reduces travel demand, supports viable public transport and provides for the efficient movement of freight.	Relevant	<b>Consistent.</b> The planning proposal potentially provides for some additional dwellings in urban areas. Any proposed development will be subject to a merit assessment having regard to the new Flood Map and the amended clause 6.5.

4.3 Flood Prone Land	Relevant	Part Consistent /Part
To ensure development of flood prone		Inconsistent.
land is consistent with NSW Government		(See below)
Guidelines and that LEP provisions are		
commensurate with flood hazard.		

#### 4.3 Flood Prone Land

Ministerial Direction 4.3 applies when a relevant planning authority prepares a planning proposal that creates, removes or alters a zone or a provision that affects flood prone land. This proposal outlines how the relevant provisions of the Direction has been met and where there are inconsistencies, how they are justified.

Clause 4 of the Direction states that "a planning proposal must include provisions that give effect to and are consistent with the NSW Flood Prone Land Policy and the principles of the Floodplain Development Manual 2005 (including the Guideline on Development Controls on Low Flood Risk Areas)".

**Consistent:** The planning proposal seeks to update Clause 6.5 of the ELEP2012 to be generally consistent with the current model clause that gives effect to and is consistent with the NSW Flood Prone Land Policy and the principles of the Floodplain Development Manual 2005 (including the Guideline on Development Controls on Low Flood Risk Areas). A revised clause 6.5, which refers to the Flood Planning Maps, updates definitions and incorporates relevant provisions from the existing clause 6.5 in ELEP 2012, is provided in Appendix 1.

Clause 5 of the Direction states that *"a planning proposal must not rezone land within the flood planning areas from Special Use, Special Purpose, Recreation, Rural or Environmental Protection Zones to a Residential, Business, Industrial, Special Use or Special Purpose Zone".* 

**Inconsistent:** The planning proposal seeks to rezone certain land zoned E2 Environmental Protection to the most appropriate adjoining land use zone. This will only occur where the E2 zone was applied to specifically identify land that is flood prone (such as overland flow paths). The E2 zone will continue to apply in instances where the relevant sensitive environmental area criteria are met (SEPP 14 wetlands, endangered ecological communities, protected vegetation listed under Fisheries Management Act) and/or for areas of Eurobodalla where flood studies have not yet been completed.

Land zoned E2 solely for the purpose of flooding or overland flow was so zoned when ELEP 2012 was first made as Council did not at that time have sufficient studies completed to determine the flood planning area. As Council did not have flood mapping to include as an overlay in ELEP 2012, the Department of Planning directed that Council use the E2 zone.

The proposed inclusion of flood maps will replace the need to apply the E2 Zone for the purpose of identifying overland flow paths in the following areas:

- Mogo
- Tomakin
- Broulee
- Mossy Point
- Moruya and Moruya Head
- Dalmeny
- Kianga and
- Narooma.

Where a property has a split zone (eg. part E2 / part R2 Low Density Residential) and is in a low flood hazard area, the E2 part is proposed to be changed to the other zone applying to the land. Where the whole of a lot is currently zoned E2, the adjoining zone is proposed to be applied, or a suitable alternative zone, such as RE1 Public Recreation for some public lands and RU1 Primary Production for lots that are highly flood constrained

and currently used for some form of agricultural purpose. Table 3 and the maps in Part 4 of this Planning Proposal identify individual privately owned properties proposed to be rezoned and the zone proposed to be applied. The table also identifies properties where the minimum lot size and/or the maximum building height is proposed to be changed. Table 4 identifies publicly owned properties proposed to be rezoned and the zone proposed to be rezoned and the zone proposed to be rezoned and the zone proposed to be rezoned.

Clause 6 of the Direction states that *"a planning proposal must not contain provisions that apply to the flood planning areas which:* 

- (a) permit development in floodway areas,
- (b) permit development that will result in significant flood impacts to other properties,
- (c) permit a significant increase in the development of that land,
- (d) are likely to result in a substantially increased requirement for government spending on flood mitigation measures, infrastructure or services, or
- (e) permit development to be carried out without development consent except for the purposes of agriculture (not including dams, drainage canals, levees, buildings or structures in floodways or high hazard areas), roads or exempt development".

**Inconsistent:** Rezoning the land from E2 to an adjoining zone (eg R2) technically facilitates a wider range of land uses permissible on flood prone land. However, the land will be identified on the new Flood Map and any proposed development will be managed in accordance with the flood risk by the relevant clause of ELEP 2012 (6.5) and associated development codes.

The planning proposal does not seek to modify the relevant sections of Clause 6.5 of the ELEP2012 that give effect to and are consistent with the NSW Flood Prone Land Policy and the principles of the Floodplain Development Manual 2005 (including the Guideline on Development Controls on Low Flood Risk Areas). In addition, Council's relevant flood codes (eg. Moruya River Flood Code) have adequate provisions for development to meet the criteria of 6 (a) to (e) above.

Clause 7 of the Direction states that "a planning proposal must not impose flood related development controls above the residential flood planning level for residential development on land, unless a relevant planning authority provides adequate justification for those controls to the satisfaction of the Director-General (or an officer of the Department nominated by the Director-General)".

**Consistent:** The planning proposal does not seek to implement flood related development controls for development above the residential flood planning level.

Clause 8 of the Direction states that "for the purposes of a planning proposal, a relevant planning authority must not determine a flood planning level that is inconsistent with the Floodplain Development Manual 2005 (including the Guideline on Development Controls on Low Flood Risk Areas) unless a relevant planning authority provides adequate justification for the proposed departure from that Manual to the satisfaction of the Director-General (or an officer of the Department nominated by the Director-General)".

**Consistent:** The planning proposal seeks to update the determination of the Flood Planning Area to be inclusive of climate change projections over the relevant planning life of the development to be consistent with the current model clause. Amendments to Clause 6.5 of the ELEP 2012 are consistent with the most recent Drafting Direction – Flood Prone Land prepared by the Department of Planning and Environment.

Clause 9 of the Direction states that *"a planning proposal may be inconsistent with this direction only if the relevant planning authority can satisfy the Director-General (or an officer of the Department nominated by the Director-General) that:* 

- (a) the planning proposal is in accordance with a floodplain risk management plan prepared in accordance with the principles and guidelines of the Floodplain Development Manual 2005, or
- (b) The provisions of the planning proposal that are inconsistent are of minor significance".

As noted above, the planning proposal is inconsistent with Clauses (5) and (6) of the Section 117 Direction 4.3. Notwithstanding, the planning proposal is consistent with the proposed amended Clause 6.5 of

ELEP2012 (in accordance with the Department's drafting direction) that gives effect to and is consistent with the NSW Flood Prone Land Policy and the principles and guidelines of the Floodplain Development Manual 2005 (including the Guideline on Development Controls on Low Flood Risk Areas). On this basis, it is considered that the inconsistency with the Direction is justified.

## Section C – ENVIRONMENTAL, SOCIAL and ECONOMIC IMPACT

## 7. Is there any likelihood that critical habitat or threatened species, populations or ecological communities, or their habitats, will be adversely affected as a result of the proposal? No.

The planning proposal does not result in any additional potential impacts on environmentally sensitive areas, as land zoned E2 that meets the specific environmental criteria of that zone (such as SEPP14 wetlands), will not be rezoned as a consequence of this proposal regardless of there being a flood hazard.

## 8. Are there any other likely environmental effects as a result of the planning proposal and how are they proposed to be managed?

The planning proposal does not result in any additional potential impacts on environmentally sensitive areas. Existing E2 Zones that meet the specific environmental criteria of that zone will not be rezoned as a consequence of this proposal regardless of there being a flood hazard.

#### 9. How has the planning proposal adequately addressed any social and economic effects?

The planning proposal does not have any social or economic effects, as land that will be identified on the Flood Map has previously been known to be flood affected. This has been confirmed by recent studies and the inclusion of Flood Maps in ELEP 2012 identifies the extent of the flood impact on the land.

## Section D – STATE and COMMONWEALTH INTERESTS

### 10. Is there adequate public infrastructure for the planning proposal

Not relevant.

## 11. What are the views of State and Commonwealth public authorities consulted in accordance with the gateway determination?

State and Commonwealth public authorities will be consulted following Gateway determination.

## **PART 4: MAPPING**

Table 3: Private land proposed to be rezoned and proposed changes to minimum lot size and maximum building height

Address	Lot and DP	Current Zone	Proposed Zone	Current Minimum Lot size	Proposed Minimum Lot Size	Current Maximum Building Height	Proposed Maximum Building Height	Comment	Flood Hazard	Map No.
Hawdon Street Moruya	Lot 6, DP 1111121	R5/E2	R5	1000ha / 5000m²	5000m²	12m / No MBH	12m	Remove split zone/lot size/maximum building height. As lot size is less than 5000m <sup>2</sup> , no further subdivision is possible.	Low to Medium	1
Fitzroy Street Moruya	Lots 4, Sec 38, DP 758710	R2/E2	R2	1000ha / 550m²	5000m²	12m / No MBH	12m	Remove split zone/lot size/maximum building height. Any subdivision will be assessed on merit of flood hazard.	Low/Medium High within drainage line	1
Fitzroy Street Moruya	Lots 4-5, DP 1086274	E2	R2	1000ha	5000m²	No MBH	8.5m	Consistent with adjoining land and flood free access is available. Lots are 4376m <sup>2</sup> in size. Given flood hazard, no further subdivision should be permitted.	Low	1
Fitzroy Street and 82 Thomas Street Moruya	Lots 1-2, Sec 36, DP 758710	E2	R2	1000ha	5000m²	No MBH	8.5m	Consistent with adjoining land and flood free access could be provided. Lots are 4003m <sup>2</sup> in size. Given flood hazard, no further subdivision should be permitted.	Low to High	1
63 Murray Street	Lot 8, DP 778743	E2	RU1	1000ha	2ha			Lot is 2174m <sup>2</sup> in size. Given flood hazard, no further subdivision should be permitted. The land is highly flood constrained and is within an area where rural activities (eg. horse agistment) are undertaken.		
64 and 66 Murray Street and	Lots 12- 13, 15-16, Sec 25, 758710	E2	RU1	1000ha	2ha			The land is highly flood constrained and is within an area where rural activities (eg. horse agistment) are undertaken. Lots are 2023m <sup>2</sup> in size.	High	1

39A, 39B Campbell Street Moruya								Given flood hazard, no further subdivision should be permitted.		
39 Campbell St Moruya	Lot 17, Sec 25, DP 758710	R2/E2	R2/RU1	1000ha / No MLS	2ha / 550m²	No MBH	8.5m / No MBH	Alter split zone/lot size/maximum building height. The existing E2 part is highly flood constrained and is within an area where rural activities (eg. horse agistment) are undertaken. Apply a 550m <sup>2</sup> lot size to the R2 part (which is approximately 937m <sup>2</sup> in area) and a 2ha lot size to the RU1 part. Apply 8.5m to R2 part, consistent with adjoining land.	Very High	1
30 Shore Street Moruya	Lot 455, DP 47651	E2	RE2	1000ha	No MLS			Consistent with adjoining zone. Remove minimum lot size to be consistent with adjoining land zoned RE2.	Very High	2
13 Riverwood Pl Moruya	Lot 9, DP 1190258	E4/E2	E4/RU1	1000ha / 2ha	100ha / 2ha			Alter split zone/lot size. The existing E2 part is highly flood constrained. 100ha consistent with proposed zoning (under Rural Lands Planning Proposal) for adjacent land zoned RU1.	High	2
River Street West Moruya	Lot 10, DP 1190258	R2/E2	R2	1000ha	550m²			Remove split zone/lot size. Any subdivision will be assessed on merit of flood hazard.	Medium	2
2570 Princes Hwy Moruya	Lot 12, DP 804804	E2/RU1	RU1	1000ha	100ha			Map correction. 100ha consistent with proposed zoning (under Rural Lands Planning Proposal) for subject land.	Very High	2
Larrys Mountain Rd Moruya	Lot 1, DP 1394	E2	RU1	1000ha	100ha	8.5m / No MBH	8.5m	Cleared land used for agricultural purposes. 100ha consistent with proposed zoning (under Rural Lands Planning	Very High	2

						Proposal) for subject land. Remove split maximum building height.		
2815 Albert St Moruya	Lot 1, DP 125321	R2/E2	R2/E2/RU 1	1000ha / 550m² / 600m²	40ha / 550m² / No MLS	Reduce area of E2 zone to only cover area of EEC. Remaining E2 area is highly flood constrained. 40ha consistent with proposed zoning (under Rural Lands Planning Proposal) for adjacent land zoned RU1. Note that under Rural Lands Planning Proposal, the 600m <sup>2</sup> MLS is proposed to be changed to 550m <sup>2</sup> and E2 areas are proposed to have no MLS.	Very High/High	3
7 - 14 Carrie Crs Moruya	Lots 9-11, DP 1174944	R2/E2	R2/RU1	1000ha / 550m² / 600m²	40ha / 550m²	Alter split zone. The existing E2 part is highly flood constrained. 40ha consistent with proposed zoning (under Rural Lands Planning Proposal) for adjacent land zoned RU1. Note that under Rural Lands Planning Proposal, the 600m <sup>2</sup> MLS is proposed to be changed to 550m <sup>2</sup> .	Very High/High/ Medium	3
123-133 Vulcan St Moruya	Lot 88, DP 736964	R2/E2	R2/RU1	1000ha / 550m²	2ha / 550m²	Alter split zone. The existing E2 part is highly flood constrained. Alter split lot size. Given the high flood hazard, the RU1 part is proposed to have a 2ha minimum lot size to ensure no further subdivision.	High to very High	4
95 Albert Street Moruya	Lot 1, DP 995245	R2/E2	R2/RU1	1000ha / 550m²	2ha / 550m²	Alter split zone/lot size. The existing E2 part is highly flood constrained. Given the high flood hazard, the RU1 part is proposed to have a 2ha minimum lot size to ensure no further subdivision.	Medium/High/ Very High	4
2, 6, 10, 12, 14 Otton Street,	Lots 1-11, DP 194484	E2	RU1	1000ha	2ha	The land is highly flood constrained and is within an area where rural	Medium/High/ Very High	4

75 Albert Street and 5, 7, 9, 11, 13 Moruya Street Moruya						activities (eg. horse agistment) are undertaken. Lots range from 1014m <sup>2</sup> to 2027m <sup>2</sup> in size. Given flood hazard, no further subdivision should be permitted.		
5 Haslingden Street 6, 8, 10 Moruya St Moruya	Lots 501- 504, DP 1113193	E2	RU1	1000ha	2ha	The land is highly flood constrained and is within an area where rural activities (eg. horse agistment) are undertaken. Lots are 1012m <sup>2</sup> in size. Given flood hazard, no further subdivision should be permitted.	High/Very High	4
12 Moruya Street Moruya	Lot 5, DP 1086119	E2	RU1	1000ha	2ha	The land is highly flood constrained and is within an area where rural activities (eg. horse agistment) are undertaken. Lot is 1012m <sup>2</sup> in size. Given flood hazard, no further subdivision should be permitted.	High	4
Moruya Street Moruya	Lot 1, DP 744472	E2	RU1	1000ha	2ha	The land is highly flood constrained and is within an area where rural activities (eg. horse agistment) are undertaken. Lot is 1012m <sup>2</sup> in size. Given flood hazard, no further subdivision should be permitted.	High	4
16, 18, 20, 22 Otton St and 15, 17 Moruya St Moruya	Lots 7-10, 29-30, DP 788788	E2	RU1	1000ha	2ha	The land is highly flood constrained and is within an area where rural activities (eg. horse agistment) are undertaken. Lots range from 835.1m <sup>2</sup> to 1007m <sup>2</sup> in size. Given flood hazard, no further subdivision should be permitted.	High/Very High	4

6 Haslingden St Moruya 23 Otton Street Moruya	Lot 2, Sec 4, DP 983687 Lo 2, DP 782026	E2 E2	RU1 RU1	1000ha	2ha 2ha	The land is highly flood constrained and is within an area where rural activities (eg. horse agistment) are undertaken. Lot is 1011.6m² in size. Given flood hazard, no further subdivision should be permitted.HighThe land is highly flood constrained and is within an area where ruralMedium/High	4
wordya	182828					activities (eg. horse agistment) are undertaken. Lot is 1019m <sup>2</sup> in size. Given flood hazard, no further subdivision should be permitted.	
25, 27 Otton St Moruya	Lots 104- 105, DP 632687	E2	RU1	1000ha	2ha	The land is highly flood constrained and is within an area where rural activities (eg. horse agistment) are undertaken. Lots range from 1002m² to 1003m² in size. Given flood hazard, no further subdivision should be permitted.High	4
79, 81 Albert St Moruya	Lots 1-2, DP 194485	E2	RU1	1000ha	2ha	The land is highly flood constrainedVery Highand is within an area where ruralactivities (eg. horse agistment) areundertaken.undertaken.Lots are 2027m² in size. Given floodhazard, no further subdivision shouldbe permitted.be permitted.	4
89 Albert Street Moruya	Lot 1, DP 794646	E2	RU1	1000ha	2ha	The land is highly flood constrained and is within an area where rural activities (eg. horse agistment) are undertaken. Lot is 2023m² in size. Given flood hazard, no further subdivision should be permitted.Very High	4

24, 26 Otton St Moruya	Lots 11- 12, DP 788788	R2/E2	R2/RU1	1000ha / 550m²	2ha / 550m²	highly flood constrained and is within an area where rural activities (eg. horse agistment) are undertaken. Given the high flood hazard, the RU1 part is proposed to have a 2ha minimum lot size to ensure no	4
28 Otton St Moruya	Lot 13, DP 788788	R2	R2	1000ha / 550m²	550m²	further subdivision.         Remove split lot size, given the         whole lot is currently zoned R2.	4
20, 22 Millers Crs Moruya	Lots 4-5, DP 26279	E2	R2	1000ha / 550m <sup>2</sup>	550m²	not reach property. No flooding on	5 and 14
10 Preddys Wharf Road Moruya Heads	Lot 1, DP 551598	R2/E2	R2	1000ha / 550m²	550m²	not reach property	5 and 14

Address	Lot(s)	DP	Current Zone	Proposed Zone	Comment	Flood Hazard	Map No.
Queen Street Moruya	19	259737	E2	RE1	Cleared land	Very High	6
Jersey Road Moruya	6	703585	E2	RE1	Cleared land	Low	6
Otton Street Moruya	22- 23	983687	E2	RE1	Cleared land	High	7
Otton Street Moruya	120, 121	818937	E2	RE1	Cleared land	Low/Medium	7
Otton Street Moruya	119	818937	E2/SP2	RE1/SP2	Part pumping station, part cleared	Low	7
Otton Street Moruya	3	1088852	E2	RU1	The land is highly flood constrained and is within an area where rural activities (eg. horse agistment) are undertaken.	High	4
Moruya Street Moruya	1	738261	E2	RU1	The land is highly flood constrained and is within an area where rural activities (eg. horse agistment) are undertaken.	High	4
Moruya Street Moruya	1	720026	E2	RU1	The land is highly flood constrained and is within an area where rural activities (eg. horse agistment) are undertaken.	High	4
Campbell Street Moruya	13	250233	E2	RE1	Consistent with adjoining zone	Very High	8
Campbell Street Moruya	1, Sec 26	758710	E2	RE1	Consistent with adjoining zone	Very High	8
North Head Drive Moruya	7007	1020754	E2	RE1	Cleared Parkland: consistent with use	Very High	9

Preddeys Wharf Road Moruya South Head	1	1061092	E2	RE1	Consistent with use: Boat ramp, toilets and car park	Extreme	10
North Head Drive Moruya	NULL	755963	E2	RU1	Consistent with adjoining zone	Extreme	11
North Head Drive Moruya	3	1138945	E2	RU1	Cleared land. Road verge. Consistent with adjoining zone	Extreme	11
Dalmeny Drive Kianga	7019	1024286	E2	RE1	Consistent with use: Toilet block and shelters; park	High	12
Myuna Street Dalmeny	66	203032	E2	RE1	Cleared land	High	13





#### Map 4 Albert Street to Bergalia Street including Otton, Moruya and Haslingden Streets, Moruya

Map 5 Preddeys Wharf Road, South Head



Map 6 River Street West, Moruya



### Map 7 Otton Street – South, Moruya



Lots 22-23, DP 983687 Lots 115-118, 120 & 121, DP 818937 Lot 119, DP 818937

Map 8 Campbell Street, Moruya



Lot 1, Section 26, DP 758710 Lot 13, DP 250233

#### Map 9, North Head Drive, Moruya



## Map 10 Preddeys Wharf, South Head



Lot 1, DP 1061092 Change from to

Map 11 North Head Drive, Moruya



Map 12 Dalmeny Drive, Dalmeny



### Map 13 Myuna Street, Dalmeny



Map 14 Preddeys Wharf Road, South Head



Amend Wetland Map to remove this area

## **PART 5: COMMUNITY CONSULTATION**

The proposed amendments warrant community consultation in accordance with Council's community engagement framework and as required by legislation. It is considered that an exhibition period of 42 days for the planning proposal is warranted.

## Part 6: PROJECT TIMELINE

Anticipated commencement date (date of Gateway determination)	September 2017
Anticipated timeframe for the completion of required technical information	N/A
Timeframe for government agency consultation (pre and post exhibition as required by Gateway determination)	September to October 2017
Commencement and completion dates for public exhibition period	October to November 2017
Dates for public hearing (if required)	N/A
Timeframe for consideration of submissions	December 2017
Timeframe for the consideration of a proposal post exhibition	December 2017
Date of submission to the department to finalise the LEP	February 2018
Anticipated date RPA will make the plan (if delegated)	March 2018
Anticipated date RPA will forward to the department for notification	March 2018

#### APPENDIX 1 – REVISED CLAUSE 6.5 - FLOOD PLANNING

### 6.5 Flood planning

- (1) The objectives of this clause are as follows:
  - (a) to minimise the flood risk to life and property associated with the use of land,
  - (b) to allow development on land that is compatible with the land's flood hazard, taking into account projected changes as a result of climate change,
  - (c) to avoid significant adverse impacts on flood behaviour and the environment.
- (2) This clause applies to:
  - (a) land that is shown as "Flood planning area" on the Flood Planning Map, and
  - (b) other land at or below the flood planning level.
- (3) Development consent must not be granted to development on land to which this clause applies unless the consent authority is satisfied that the development:
  - (a) is compatible with the flood hazard of the land; and
  - (b) will not significantly adversely affect flood behaviour resulting in detrimental increases in the potential flood affectation of other development or properties, and
  - (c) incorporates appropriate measures to manage risk to life from flood, and
  - (d) will not significantly adversely affect the environment or cause avoidable erosion, siltation, destruction of riparian vegetation or a reduction in the stability of river banks or watercourses, and
  - (e) is not likely to result in unsustainable social and economic costs to the community as a consequence of flooding.
- (4) Before determining a development application for development on land to which this clause applies. The consent authority must consider the potential to relocate, modify or remove the development if the land is affected by coastal processes, coastal hazards and projected sea level rise.
- (5) Before determining a development application for development for the purposes of residential accommodation or tourist and visitor accommodation on land within Zone B2 Local Centre and identified as "Moruya Town Centre" on the Land Zoning Map, the consent authority must consider whether or not the development:
  - (a) will increase the demand for the provision of emergency equipment, personnel, welfare facilities or other resources that may be required for an evacuation due to flooding, or
  - (b) will increase the risk to life and personal safety of any emergency service and rescue personnel who may be involved in any such evacuation, or
  - (c) will adversely affect the cumulative impact of further development on potential flooding, or
  - (d) will increase the potential for pollution during flooding, or
  - (e) will increase public and private losses resulting from flooding.
- (6) A word or expression used in this clause has the same meaning as it has in the NSW Government's *Floodplain Development Manual* published in 2005, unless it is otherwise defined in this clause.

7. In this clause:

*flood planning area* means the land shown as "Flood planning area" on the Flood Planning Map

*flood planning level* means the level of a 1:100 ARI (average recurrent interval) flood event plus 0.5 metres freeboard.

Flood Planning Map means the Eurobodalla Local Environment Plan 2012 Flood Planning Map.

*projected sea level rise* means the 2050, 2070 and 2100 sea level rise projections associated with the RCP 6.0 emissions scenario identified in *South Coast Regional Sea Level Rise Policy and Planning Framework 2014.* 

#### APPENDIX 2 DRAFT FLOOD MAP - MORUYA





#### APPENDIX 3 DRAFT FLOOD MAP – NAROOMA, KIANGA AND DALMENY



#### APPENDIX 4 DRAFT FLOOD MAP – TOMAKIN, MOSSY POINT, BROULEE AND MOGO

#### ATTACHMENT A – Evaluation Criteria for Delegation

#### Local Government Area: Eurobodalla Shire Council

#### Name of draft LEP: Eurobodalla Local Environmental Plan amendment No 13

#### Address of Land (if applicable): Various lots

#### Intent of draft LEP:

- Amend local provision 6.5 Flood Planning to generally reflect the current model clause
- Inclusion of mapping to identify the Flood Planning Area for Moruya, Narooma, Dalmeny, Tomakin, Broulee, Mogo and Mossy Point
- Rezone certain E2 zoned land to an appropriate zone within the mapped flood planning area.
- Amend the minimum lot size map in relation to certain land in Moruya and Moruya Heads.
- Amend the maximum height of buildings map in relation to certain land in Moruya.
- Amend the Wetlands, Riparian Lands and Watercourses Map in relation to land at Preddys Wharf Road, Moruya Heads.

#### Additional Supporting Points/Information:

The planning proposal seeks to replace E2 zoning where it was applied for flood hazard purposes with flood mapping from recently adopted and updated flood studies that reflect the existing flood risk and the potential future impacts from climate change.

(Note: where the matter is identified as relevant and the requirement		Council response		Department assessment	
has not been met, council is attach information to explain why the matter has not been addressed)	Y/N	Not relevant	Agree	Not agree	
Is the planning proposal consistent with the Standard Instrument Order, 2006?	Y				
Does the planning proposal contain an adequate explanation of the intent, objectives, and intended outcome of the proposed amendment?	Y				
Are appropriate maps included to identify the location of the site and the intent of the amendment?	Y				
Does the planning proposal contain details related to proposed consultation?	Y				
Is the planning proposal compatible with an endorsed regional or sub- regional planning strategy or a local strategy endorsed by the Director- General?	Y				
Does the planning proposal adequately address any consistency with all relevant S117 Planning Directions?	Y				
Is the planning proposal consistent with all relevant State Environmental Planning Policies (SEPPs)?	Y				
Minor Mapping Error Amendments	Y/N				
Does the planning proposal seek to address a minor mapping error and contain all appropriate maps that clearly identify the error and the manner in which the error will be addressed?	N				
Heritage LEPs	Y/N				
Does the planning proposal seek to add or remove a local heritage item and is it supported by a strategy/study endorsed by the Heritage Office?	N				
Does the planning proposal include another form of endorsement or support from the Heritage Office if there is no supporting strategy/study?	N				
Does the planning proposal potentially impact on an item of State Heritage Significance and if so, have the views of the Heritage Office been obtained?	N				
Reclassifications	Y/N				
Is there an associated spot rezoning with the reclassification?	Ν				
If yes to the above, is the rezoning consistent with an endorsed Plan of Management (POM) or strategy?	N				
Is the planning proposal proposed to rectify an anomaly in a classification?	Ν				
Will the planning proposal be consistent with an adopted POM or other strategy related to the site?	N				
Will the draft LEP discharge any interests in public land under section 30 of the Local Government Act, 1993?	N				

If so, has council identified all interests; whether any rights or interests will be extinguished; any trusts and covenants relevant to the site; and, included a copy of the title with the planning proposal?			
Has the council identified that it will exhibit the planning proposal in accordance with the department's Practice Note (PN 09-003) Classification and reclassification of public land through a local environmental plan and Best Practice Guideline for LEPs and Council Land?			
Has council acknowledged in its planning proposal that a Public Hearing will be required and agreed to hold one as part of its documentation?	N		
Spot Rezonings	Y/N		
Will the proposal result in a loss of development potential for the site (ie reduced FSR or building height) that is not supported by an endorsed strategy?	N		
Is the rezoning intended to address an anomaly that has been identified following the conversion of a principal LEP into a Standard Instrument LEP format?	N		
Will the planning proposal deal with a previously deferred matter in an existing LEP and if so, does it provide enough information to explain how the issue that lead to the deferral has been addressed?			
If yes, does the planning proposal contain sufficient documented justification to enable the matter to proceed?	N/A		
Does the planning proposal create an exception to a mapped development standard?	N		
Section 73A matters			
<ul> <li>Does the proposed instrument</li> <li>a. correct an obvious error in the principal instrument consisting of a misdescription, the inconsistent numbering of provisions, a wrong cross-reference, a spelling error, a grammatical mistake, the insertion of obviously missing words, the removal of obviously unnecessary words or a formatting error?;</li> <li>b. address matters in the principal instrument that are of a consequential, transitional, machinery or other minor nature?; or</li> <li>c. deal with matters that do not warrant compliance with the conditions</li> </ul>	Ν		
precedent for the making of the instrument because they will not have any significant adverse impact on the environment or adjoining land? (NOTE – the Minister (or Delegate) will need to form an Opinion under section 73(A(1)I of the Act in order for a matter in this category to proceed).			